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The Standard in Certification

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JUN 2 4 2010 LUTPM INDEPENDENT REGULATORY REVIEW COMMISSION

Please include the following in the comments being reviewed and posted on this topic.

Problems & Resolutions for Proposed Law 16A-7101, authored by PA State Board of Crane Operators

The proposed law, drafted by the Pennsylvania State Board of Crane Operators appears to be written for the express intent of restricting trade to allow only the National Commission for the Certification of Crane Operators (NCCCO) to do business in PA. The claim that NCCCO is the standard or benchmark for crane industry certification is a self-proclaimed status, not shared by dozens of top industry experts and thousands of crane operators who have chosen other providers for certification testing. The proposed law contains elements that eliminate competition of the members of the State Board of Crane Operators who are NCCCO Practical Examiners or otherwise vested as a NCCCO Commissioner. These Board Members stand to profit from the proposed law, for which they developed the wording that excludes competitors. Board Members may create an allusion of non-bias by abstaining themselves from a vote. However, the damage to the crane industry would already be done with wording that restricts trade from all other accredited providers and single sources to NCCCO.

Crane operator certification is important to the safety of individuals working with and around cranes, and the general public when cranes are nearby and in operation. The proposed law creates confusion around issues that are irrelevant to the crane industry or the people of the State of PA. The proposed law about the certification of crane operators, as written, is a negative, instead of positive, as it can, and should be. Handled responsibly, accredited certification of crane operators, and other lift personnel, can save lives! The combined opinion of many is that the proposed law shows a lack of confidence that NCCCO can compete on a quality and free market basis. The State Board members who are NCCCO Examiners or member of the Commissioners seem to be relying on force from legislators to make people buy NCCCO, though equal or better quality with more affordable options for accredited certification of crane operators exists. Other accredited certification providers include Crane Institute Certification (CIC), National Center for Construction Education and Research (NCCER) and Operating Engineers Certification Program. CIC and OECP are NCCA accredited and NCCER is ANSI accredited. None of these competitors to NCCCO are accredited by NCCA and ANSI. Accreditation from two different credentialing organizations is redundant, unnecessary and a step that drives up costs. It's akin to getting the same undergraduate degree from two different accredited schools.

Please, act in the best interest of the people of PA and those working with or near cranes in operation. Please correct the following problems to create a law that is worthy and valuable.

T	D., 1.1	Delement Details	S
Issue Current draft of proposed rule requires ANSI "and" NCCA certifications	Problem Only NCCCO has both accredited certifications from (2) NCCA "and" ANSI The proposed rule denigrates NCCA in one place but in another paragraph requires NCCA "and" ANSI.	Relevant Details NCCA is a highly respected and is the oldest and most established credentialing organization in the nation. NCCA sets high standards and requires a rigorous process for test development and administration. NCCA is the credentialing organization for hundreds more personnel certification programs than ANSI. ANSI is a quality organization. NCCA is a quality organization. NCCA is a quality organization. Accreditation from both organizations is repetitive work; drives up costs. These higher costs are passed on to the crane operators and their employers. The two organizations compete with one another; each provides similar and worthwhile services. Certification providers, NCCA or ANSI accredited, all test on crane	Suggested Correction Change the draft wording from "ANSI and NCCA" accreditation to "ANSI or NCCA accreditation." This one word changes the trade restriction from NCCCO alone to be inclusive of the four competing accredited certification providers: CIC, NCCER, OECP and NCCCO. Inclusion, not exclusion, is in the best interest of the citizens of PA.
Audit assumptions	The audit process used by NCCCO is a revenue driver for the organization and	safety, OSHA regulations and the ASME B30 Standards. CIC, and possibly other providers, has an audit process. The difference is that CIC has a process that is far less expensive than the process NCCCO years.	Do not rely on incorrect statements claiming that only NCCCO has a valid audit process. CIC has
	its affiliates.	than the process NCCCO uses.	an audit process, one that is more affordable and worthwhile.

Training	The draft wording of	Training and certification have a	Eliminate the wording
organization	the proposed rules	_	that focuses on
relationships	carefully excludes	necessary relationship. Without training, candidates are not	ownership by a training
relationships	an accredited		
	certification that is	likely, in large numbers, to pass	company or
		accredited certification exams.	organization. The
•	owned by a training	The important point is to separate	important point is to
	organization. The	the training activities and	clarify that no one be
	wording goes so far	personnel from the certification	allowed to have access to
	as to accuse, without	testing development and	tests that also trains
	foundation or	administration.	candidates for the test.
	reason, that a		The NCCA Standard is
<u> </u>	certification	NCCCO has a dependent	to have secure exams and
İ	company, though a	relationship on multiple training	secure test
	separate company, is	organizations and providers. The	administration. CIC and
	a "shell"	proposed rule ignored the	other providers meet that
	organization.	relationship between the NCCCO	requirement.
		examiners who train.	
			·
		The emphasis and accusations to	
		other certification providers is	
	,	invalid and blind toward	
		NCCCO.	
Board not	The State Board of	NCCCO built its reputation and	Strike the wording that
qualified to	Crane Operators is	business on NCCA	denigrates NCCA.
evaluate NCCA	not qualified to	accreditation. NCCCO had only	Again, NCCA has helped
	judge or evaluate	NCCA accreditation until	and supported the crane
	NCCA. The Board	competitors entered into the	industry to establish
	has not been in	marketplace with equal	standards for testing. An
	contact with NCCA	accreditation status of being	apology is in order to
	to have questions	NCCA accredited. NCCCO then	NCCA.
	answered. The	achieved ANSI accreditation and	
	Board made	has since confused the	
1	derogatory	marketplace with issues	
	statements about one	irrelevant to the safety of the	
	of the most	industry. NCCA <u>or</u> ANSI	·
	respected	accreditation is of valuable.	
1	organizations in the		
	country, casting		
	suspicion on an		
	organization that has		
,	been a tremendous		
,	help and benefit to		
	the crane industry.		
	This behavior is		
	shameful.		
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Naming one	Only one	The State Board of Crane	Follow the Federal
organization in	organization,	Operators has known for years	OSHA example and
law and	NCCCO, the	that other accredited providers	avoid naming a provider.
excluding	organization with	existed. CIC made numerous	Rather, give credential
competitors	whom some Board	offers via phone, meeting	requirements such as,
	members are	attendance, email and letters to	"NCCA or ANSI
	affiliated is named	collaborate with the State Board.	accredited certification."
	in existing and	The Board members excluded	With this pattern, the
	proposed PA law.	other providers and worked	recognized credentialing
		directly with NCCCO.	organizations are noted
	•	·	and providers, which can
	·		come and go, are not
			named. A list of
			accredited providers can
		÷	be provided on state
			websites.
•			Though a longer process,
			previous laws passed that
			named NCCCO, should
	·		be revised to consistently
			and simply describe
	·		"accredited certification
	·		provider."
Bias of State	Industry experts	Industry experts from other	Form an independent
Board of Crane	from other	accredited certification providers	Board, with industry
Operators	accredited	have offered collaboration, input	experts from other
	certification	and expertise to the State Board	certification providers
	providers have been	of Crane Operators.	working together. The
	shut out of the		ASME B30 Main
	process and only		Committee does this and
	NCCCO has		it serves the industry
!	representation on the	,	well.
	Board. Thus,		
,	awareness about		
	what other providers		
	offer, is limited and		
	not first-hand.		·